# Advance Planning and Legal Supports

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## **Agenda**

- Vocabulary
- Description of Legal Tools
- Conflicts & Problems with no tools, improper use of tools
- Barriers to Proper Use of Tools
- Overcoming Barriers

## Vocabulary

- <u>Power of Attorney</u> Private document to manage some or most decisions. Form approved by law.
- <u>Guardianship</u> Court created relationship to manage some or all decisions.
- <u>Advanced Directive</u> (Advanced Medical Directive, Living Will) –
   Private writing to pre-indicate consent or lack of consent to medical
   care. Form approved by law.
- <u>POLST</u> (Physician's Orders on Life Sustaining Treatment) Writing created with physician directing care for patients for whom death within one year is not unlikely.
- <u>Trust</u> Private agreement to manage assets in a specific way.

## **Legal Tools: Methods of Control**

- Surrogate Decision Maker / Conferred Authority
  - Guardianship, Power of Attorney
- Directions to Provider
  - Advance Directive, POLST
- Voluntarily transferring control of assets
  - Use of trusts for financial management
  - Use of Representative Payee for benefits management

## **Conferred Authority**

- To make decisions on behalf of another adult, a person must be granted that authority by the adult, by the courts, or by operation of law.
- Ways decision making authority is conferred
  - Guardianship
  - Power of Attorney
  - Informed Consent Statute (RCW 7.70.065)

## **Power of Attorney (POA)**

- A legal instrument in which a person (the "Principal") grants another person (the "Attorney-in-Fact" or "AIF") the right to make decisions on his or her behalf
- "Capacity" to sign the Power of Attorney required
- The Principal does <u>not</u> lose the ability to make decisions
- Substituted judgment
  - Decisions principal would want made (if possible to determine)
  - Decisions in best interest of the principal
- Decisions of Principal "trump"
- POA is revocable
- Date of Effectiveness
  - Immediately (terminates on disability unless "Durable")
  - Upon disability of the Principal

## **POA Authority**

- Scope of the AIF's authority determined by language in the POA
  - Financial
  - Health Care
- Broad language granting "all powers that the principal has" allows the AIF to make most decisions regarding the Principal's financial affairs and health care, including
  - Consent to most medical treatment
  - Buy or sell things
  - Enter contracts
- Language can be very specific and limited

## **Restrictions on POA Authority**

- Powers that must be specifically mentioned in the document:
  - The power to make gifts of the Principal's money or property
  - Change beneficiary designations
  - Similar powers specifically enumerated by statute
- Powers that cannot be given to an AIF at all:
  - The power to vote in public elections
  - The power to make or alter a will

## Guardianship

- A "guardian" appointed by Superior Court upon a finding of incapacity.
- Types of Guardianship:
  - Estate (financial)
  - Person (everything else!)
- Scope of Guardianship
  - Full
  - Limited

## **Presumed Capacity**

When an individual turns 18, she is an adult in the eyes of the law, presumed to be capable of making decisions on her own behalf unless/until the right is taken away by a court.

"...liberty and autonomy should be restricted through the guardianship process only to the minimum extent necessary..." (RCW 11.88.005)

## **Establishing A Guardianship**

- Court determines
  - Incapacity
  - Scope of the guardianship
  - Who should be appointed as guardian
- Process and Protections for Alleged Incapacitated Person
  - Petition the Superior Court to appoint a guardian.
  - Guardian ad Litem ("GAL") appointed to investigate the petition and report to the Court.
- Right to object to the Petition & present objections to the Court.
- Right to be represented by counsel
- Right to a jury trial if requested
- Periodic Court Reporting Required

## **Guardianship and POA Resources**

- Guardianship
  - RCW 11.88 appointment, qualification and removal
  - RCW 11.92 powers and duties
- Powers of Attorney
  - RCW 11.94 Generally

#### **Advance Directive**

- Appropriate for anyone, created by individual
- Directions to Health Care Providers re: Treatment
  - Statutory
  - Flexible (Mental Health, Typical Health, Alzheimer's, Five Wishes)
- To be Treated as Binding Statement of <u>Consent / Lack of</u> <u>Consent</u> by Health Care Providers
- Advantages and Disadvantages of Combining Power of Attorney and Advance Directive

## Advance Directive and Informed Consent

- History of Advance Directive is ability to determine and respect patient wishes when patient cannot provide / withhold consent
- Karen Quinlan case; recall Terry Schiavo more recently
  - Question was "What would the patient have wanted?"
- Despite their name, they operate in law as "Advance Consent", not as "instruction"
  - Providers cannot be liable for actions properly taken relying on the AD
  - But, AD does not necessarily create liability for providers who do not follow it

#### **Advance Directive Resources**

- Informed Consent Statute: RCW 7.70.065, 7.70.068
- Statutory form: RCW 70.122.030
- Statutory Mental Health: RCW 71.32
  - Form RCW 71.32.260
- Advocacy Group Form Directive (more detailed than statutory): <a href="http://compassionwa.org/advance-directive/">http://compassionwa.org/advance-directive/</a>

#### **POLST**

- Medical rather than legal document (Physician assists in completing)
- Appropriate for anyone for whom the physician would not be surprised if they died in the next 6-12 months.
- Actionable medical order to be followed by providers;
   more likely to be applicable in an emergent circumstance.
- Travels with patient, can apply in multiple settings
- Little flexibility
- Can be used regardless of capacity (signed by surrogate)

#### **POLST Contents**

- CPR: Yes/No
- Interventions if pulse and/or breathing
  - Comfort measures
  - Comfort plus limited interventions
  - Full treatment
- Non-Emergency Preferences
  - Antibiotic use: none, comfort, life-prolonging
  - Medically assisted (tube fed) nutrition: no tube, trial period tube, long-term tube
  - Additional Orders

#### **POLST Resources**

- http://www.wsma.org/wcm/Patients/POLST.a
   spx
- http://www.doh.wa.gov/YouandYourFamily/Ill nessandDisease/PhysiciansOrdersforLifeSustai ningTreatment

#### **Trusts**

- Separate legal entity
- Barrier between beneficiary and Trust assets
- Roles
  - Trustor or Settlor
  - Trustee
  - Beneficiary
- Basic Functions of a Trust
  - Safeguard assets
  - Financial Management
  - Distributions
- "Types" of Trusts are just restrictions on basic functions
- May be useful in planning for Medicaid eligibility

## Representative Payee

- Program through Social Security that allows an individual to receive benefits on behalf of another
- Must be used for beneficiary's benefit
- Reporting required

#### Lack of Planning / Late Planning

- Often makes it impossible to use the (inexpensive) tools that require participation of the incapacitated person:
  - Power of Attorney, Advance Directive, Trust
- Difficulty acting quickly (typical guardianship takes 2+ months to establish)
- Addressing issues in crisis increases probability of conflict

#### Multiple plans

- Different children influence parent to make different
   Powers of Attorney and/or Trust arrangements
- Difficult to determine which is valid question is whether the Principal was competent at the time of signing
- Clouds the guardianship process, if necessary

#### Incomplete plans

- Authority to access and act with finances covered (e.g. joint account, power of attorney) but protections not covered
  - Maintaining personal access to all assets
- Authority to access and act with health covered,
   but no clear direction
  - POA without Advanced Directive
  - No discussions with AIF regarding End of Life care

Too Much Authority Vested in Too Few People

- No oversight between financial and personal management
- Negligent care providers often will benefit from sooner death and/or preservation of resources prior to death
- Most decision-making arrangements involve little or no outside oversight

#### **Barriers**

- Lack of Urgency
- Perceived Expense
- Lack of Knowledge
  - Failure to know of tools available
  - Failure to understand how tools available work can create confusion and not resolve conflict (significant concern for people who want do not want invasive end of life measures).

#### **Barriers**

- Lack of Available Attorneys-in-Fact, Fiduciaries, etc.
- Unwillingness to discuss end of life
  - Barrier to creation
  - Barrier to proper use even if created



### **Barriers**

Others?

## **Overcoming Barriers**

- Willingness to discuss end of life issues
- Statutory and advocacy group provided form documents to reduce cost
  - Risk because choices are often highly personal
- Raise awareness of tools, education regarding proper use

## **Overcoming Barriers**

- Establishing documents at appropriate times:
  - POA and Advance Directive: Adulthood
  - POLST as Recommended by Physician
  - Trust: With Estate Plan or none until below...
  - Revisit all upon:
    - Dementia suspicion / diagnosis
    - Significant reliance on caregivers
    - Periodically (every 5 10 years)
    - Other Significant change in circumstances or law



## **Overcoming Barriers**

Others?

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#### **Thank You!**

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